

Message Text

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INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 DODE-00 NSAE-00

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TO AMEMBASSY BONN IMMEDIATE

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AMEMBASSY BERLIN

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C O N F I D E N T I A L STATE 162699

E.O. 11652: GDS

TAGS: CSCE, PFOR, GW, WB, US, UK, FR, UR

SUBJECT: CSCE: APPLICABILITY TO BERLIN

REFS: (A) BONN 11122, (B) BONN 10398, (C) GENEVA 5257

1. WE FAVOR "ALL EUROPE" CLAUSE (REF C), (ALTHOUGH WE
REGRET MANNER IN WHICH FRG HANDLED IT). IF SUCH A CLAUSE
IS INCLUDED IN FINAL ACT, STAGE III STATEMENTS ON
APPLICABILITY TO BERLIN WOULD NOT BE REQUIRED TO "ASSURE"
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WEST BERLIN'S ENJOYMENT OF BASKET II AND III BENEFITS.

STAGE III STATEMENT WOULD HAVE PURELY POLITICAL PURPOSE OF GIVING BERLIN WHATEVER EMPHASIS THE RESPECTIVE PARTICIPANTS DEEM DESIRABLE. WE SEE NO PARTICULAR NEED FOR ALLIES TO PROCEED IN LOCK-STEP ON THIS MATTER, USE IDENTICAL TEXTS, OR CLEAR OUR STATEMENTS WITH SOVIETS IN ADVANCE, PROVIDED THAT STATEMENTS REMAIN GENERALLY IN LINE AND NON-PROVOCATIVE. FURTHER, WE ARE NOT IN A POSITION TO MAKE A COMMITMENT ON THE PRECISE WORDING OF THE PRESIDENT'S SPEECH ON THIS POINT.

2. NEVERTHELESS, IF THE ALLIES BELIEVE AN AGREED STATEMENT ON BERLIN-RELATED MATTERS IS IMPORTANT, WE CAN CONTINUE TO WORK OUT AN APPROACH "BY WHICH WE INTEND TO BE GUIDED" IN PREPARING DRAFTS ON STAGE III SPEECH.

HOWEVER, WE DO NOT FAVOR UK APPROACH. WE DO NOT BELIEVE THAT QRR REFERENCE IS NECESSARY, PROVIDED THAT, AS EXPECTED, AGREED SAVING CLAUSE IS INCLUDED IN DECLARATION OF PRINCIPLES. FURTHER, IF ONLY ONE REFERENCE TO QRR'S IS TO BE MADE, IT SHOULD NOT BE IN CONTEXT OF BERLIN ALONE, SINCE MAJOR IMPORTANCE OF QRR RESERVATION (AND SAVING CLAUSE IN DECLARATION OF PRINCIPLES) IS PRESERVING LIMITATIONS ON GDR SOVEREIGNTY. IF "ALL EUROPE" CLAUSE IS INCLUDED IN CSCE TEXT, WE WOULD FIND IT SOMEWHAT PECULIAR TO BE STATING THAT THE U.S., FRANCE, UK AND FRG "CONSIDER" THAT THE DOCUMENTS RELATE TO BERLIN, SINCE THERE IS NO CONTROVERSY ABOUT BERLIN'S INCLUSION IN EUROPE.

3. ASSUMING THAT AN "ALL EUROPE" CLAUSE IS AGREED IN GENEVA, OUR PREFERRED APPROACH FOR STAGE III STATEMENTS WOULD BE TO REFER TO IMPORTANCE OF QA AND PRACTICAL IMPROVEMENTS IN THE BERLIN AREA IN PROCESS LEADING TO CSCE AND THE IMPORTANCE OF BERLIN, AS A PART OF EUROPE, BENEFITTING FROM THE RESULTS OF THE CSCE AND THE FURTHER PROGRESS OF DETENTE. INGERSOLL

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